

Sustainable Development and Low Emissions Economies

Supporting and Financing Policies towards Net Zero

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May 2026





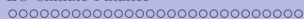
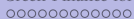
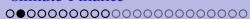
The Role of Finance I

- Material role of Finance for **Green Transition** and Sustainable Development



The Role of Finance I

- Material role of Finance for **Green Transition** and Sustainable Development
- 3d Goal of Paris Agreement (2015): *Making finance consistent with the delivery of a net-zero* and resilient economy
- **Backbone** of bold & ambitious Policies



The Role of Finance II

IPCC AR6 (2023)

If climate goals are to be achieved, **both adaptation and mitigation financing would need to increase many-fold.**

There is sufficient global capital to close the global investment gaps but there are barriers to redirect capital to climate action. Enhancing technology innovation systems is key to accelerate the widespread adoption of technologies and practices



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- Need to ↑ **Access to Finance** especially for vulnerable regions and communities



Climate Finance Basics

Climate Finance

Financing directed towards climate action, including mitigation and adaptation

- Crucial for achieving the SDGs and **limiting global warming**
- Engaging Governments, International Financial Institutions, Private sector
- *Tailored Financial Instruments* required to finance green technologies and promote adaptation & mitigation targets



Stylized Facts

- Total Climate Finance → USD 1.3 trillion in 2023

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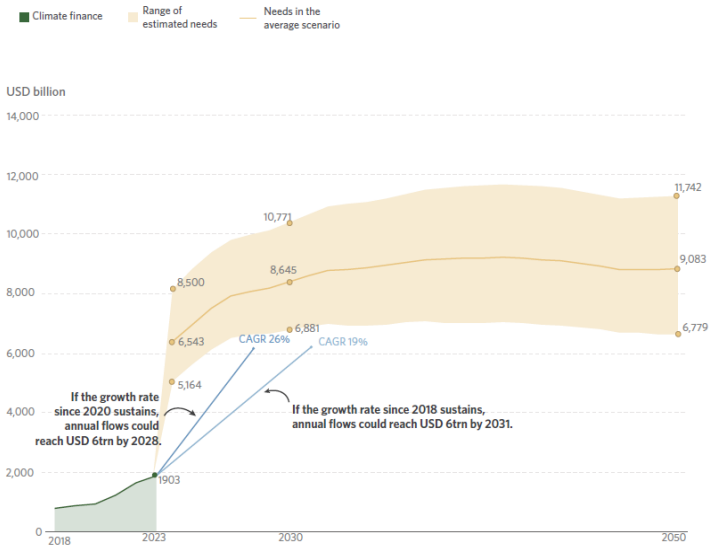
- **Total Climate Finance** → USD 1.3 trillion in 2023
- **SDG funding gap** → USD 4.3 trillion per year from 2020 to 2025
- EIB (2022) finds that **66% of European start-ups that under-invested** in climate innovation in the last three years state that the *availability of finance is a major obstacle*



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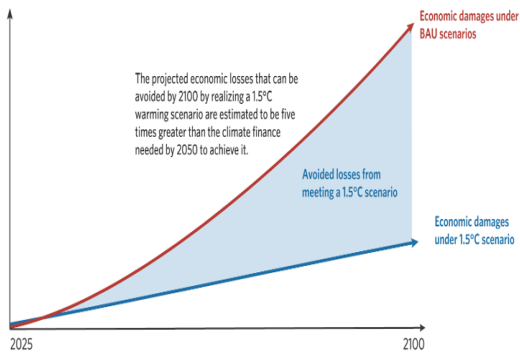
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- Clean Energy Investment must rise from **1.8 tn in 2023 to 4.5 tn** each year by the early 2030s (IEA)
- Average annual mitigation investment requirements for 2020 to 2030 for 2°C or 1.5°C → **3 - 6 x Current Levels**

Climate Finance Needs for 1.5 C)



Cost of Inaction

Figure 1.3: Meeting climate investment needs will avoid exponential future costs



Economic losses that can be avoided by 2100 by realizing a 1.5°C warming scenario are estimated to be **five times greater than the climate finance needed by 2050 to achieve it.**

Tangible Climate Costs

- Almost **12,000 extreme** weather, climate, and water-related events over the past 50 years have caused over **\$4.3 trillion in losses** (WMO)



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- In 2022, natural disasters caused global economic losses of **\$313 billion, of which less than half was insured** (GARI, 2024)
- The 55 most *climate-vulnerable economies* alone have experienced **losses and damages of more than \$500bn** in the last two decades



Finance Misalignment

- Close to **\$7 trillion** is invested globally each year in activities that have a **direct negative impact** on nature from both public and private sector sources - equivalent to roughly 7 per cent of global GDP



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- Close to **\$7 trillion** is invested globally each year in activities that have a **direct negative impact** on nature from both public and private sector sources - equivalent to roughly 7 per cent of global GDP
- Annual nature-negative investments are *over 30 times larger than financing for nature-based solutions* that promote a stable climate, and healthy land and nature.
- Government spending on **environmentally harmful subsidies** in four sectors - agriculture, fossil fuels, fishery, and forestry - is estimated at \$1.7 trillion in 2022
- $\frac{3}{4}$ of the funds for EU decarbonization can be **secured by reallocating** current harmful or irrelevant expenditure



Challenges in Sustainable Finance (Mazzucato, 2024)

Insufficient Funds

• The current financial flows are not enough to meet the needs for achieving the SDGs. The SDG financing gap has widened to an estimated \$3.9–7 trillion annually.

Misalignment with SDGs

• Only partial alignment of public development bank strategies with the SDGs. A survey showed that only half of the public development banks fully incorporated the SDGs into their organizational strategy.

Short-Term Focus

• Finance has been disconnected from the real economy, with a significant portion being short-term. In advanced economies, most bank lending is directed towards trading or lending against existing assets, rather than financing the creation of new productive assets

Lack of Coordination

• There is a need for enhanced coordination among global and regional MDBs and NDBs to prevent isolated planning and financing

Limited Access for Low-Income Countries

• Low-income countries face stringent international credit conditions. 60% of low-income countries are at high risk of, or already in, a state of debt distress.

Bridging the Climate Finance Gap

National-Level Action

- Governments must implement carbon pricing and reduce fossil fuel subsidies (~\$1.7 trillion in 2022).
- Public-private partnerships (PPPs) can help mobilize investment in renewables and climate adaptation.
- Policy incentives and risk-sharing mechanisms can improve private-sector engagement.

International-Level Action

- Just Energy Transition Partnerships (JETPs) (e.g., South Africa, Indonesia) show promise but require scaling up with greater grants and conditional funding.
- Stronger multilateral cooperation through G7, G20, and multilateral development banks (MDBs) to pool resources and coordinate financing efforts.
- Carbon border adjustment mechanisms (CBAMs) could create global incentives for cleaner production while raising revenue for climate finance.

Sources of Climate Finance

- **Public Finance**

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- ▶ **Governments**

- ▶ **Development Financial Institutions (DFIs)**
National, Multilateral, Bilateral

- ▶ **State-owned Financial Institutions & Enterprises**

- **Private Finance**

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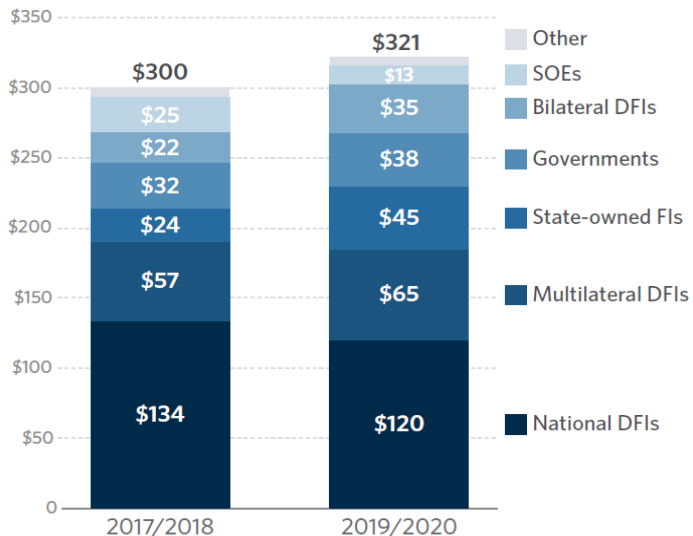
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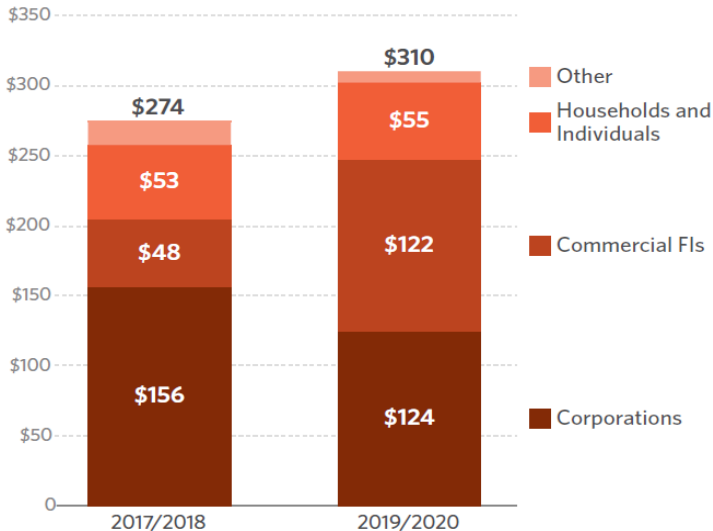
- ▶ **Corporations**
- ▶ **Commercial Financial Institutions**
- ▶ **Households & Individuals**



Public Climate Finance



Private Climate Finance





Sources and Destinations of Climate Finance

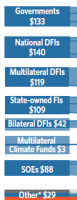
LANDSCAPE OF CLIMATE FINANCE IN 2023

Values are in USD billion



SOURCES AND INTERMEDIARIES

Which types of organizations are sources or intermediaries of capital for climate finance?



Commercial FIs

\$436

Corporations

\$335

Household/
Individuals

\$470

PUBLIC

PRIVATE

Other public sources include export credit agencies and unknown public funds

Other private sources include institutional investors, funds, philanthropies, and unknown

INSTRUMENTS

What mix of financial instruments is used?

Grant \$57

Low-cost
project debt \$68

Project-level
market
rate debt \$817

Project-level
equity \$146

Unknown \$4

Debt \$231

Balance sheet
financing

Equity \$580

USES

What types of activities are financed?

Adaptation \$65

Dual benefit
\$58

Mitigation
\$1,781

1.9
TRILLION USD
IN 2023

SECTORS

What is the finance
used for?

AFOLU \$38

Industry \$26

Water &
wastewater \$49

Information &
communications
technology \$1

Waste \$29

Others &
cross-sectoral \$92

Buildings &
infrastructure \$290

Transport
\$545

Energy
systems \$834

AFOLU stands for agriculture, forestry, other land use, and fisheries.

Climate Finance for Countries and Regions

Public Sources

- Taxation
- User charges
- (Green) Bonds
- Subsidies
- EU Programs

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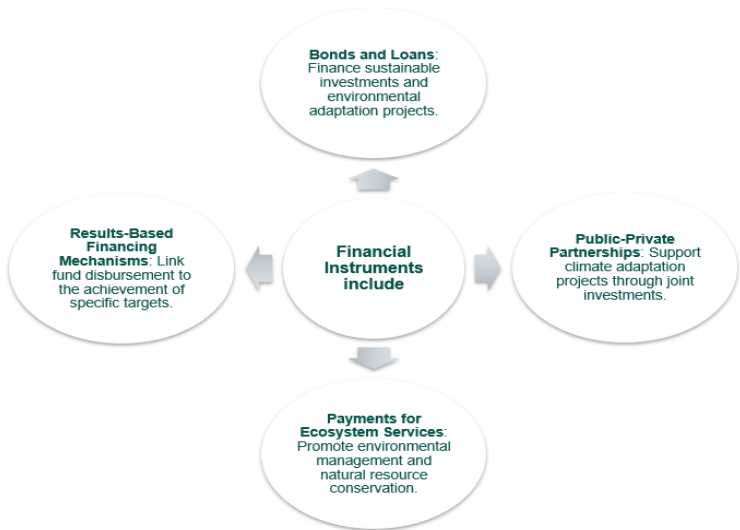
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Private Sources

- Savings - Deposits
- Stocks and Shares
- Venture Capital
- Angel Investors
- Crowdfunding

Instruments for Climate Finance



Financing (Green) Innovation

- Financing Innovative Activities is *not as straightforward* as financing mainstream projects (Construction, Retail Trade, Manufacturing)
 - ▶ **Information Asymmetries**
Novel concepts, difficult to measure and uncertainty in estimating Costs & Benefits
 - ▶ **Lack of Collateral**
Importance of *Intangible Assets* for Innovative Firms



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Creating *stranded assets* in the long run
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- **Equity Financing** more suitable
 - ▶ Experience in financing *Innovation & high-risk New Technology*
 - ▶ Stock Prices reflect **future Pollution Costs**
 - ▶ ↑ ESG portfolio of **Institutional Investors**

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Definition

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- Need for *transparency and a common Taxonomy* on Use of Proceeds



Short History of Green Bonds

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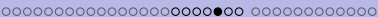
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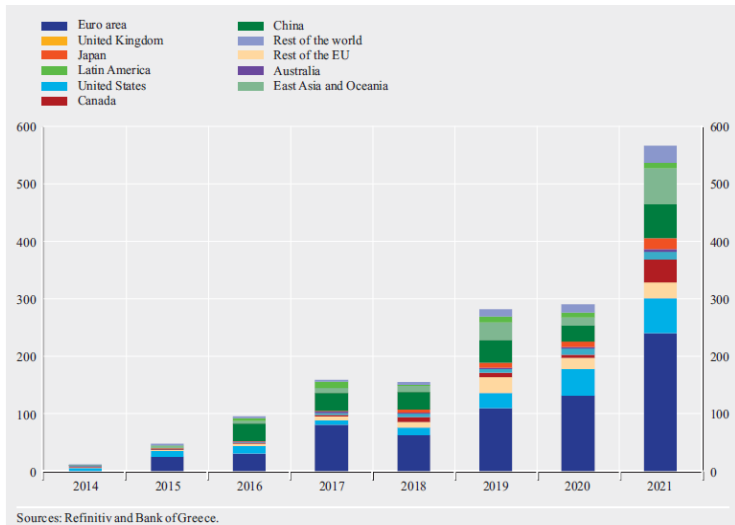
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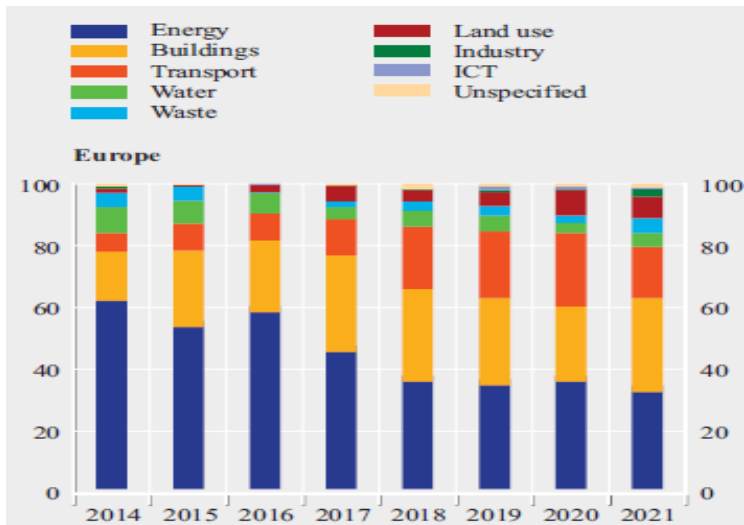
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- Strong Performance of the Private Sector



Green Bonds Market



EU Green Bonds by Industry



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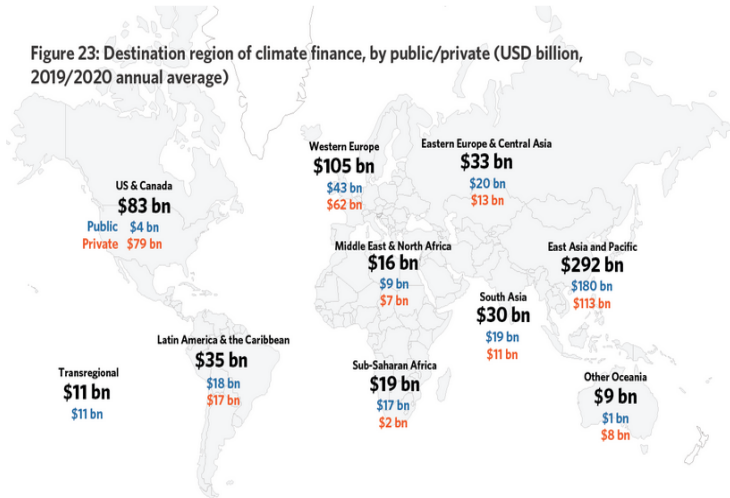
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- Net Zero Policies **at odds with Economic Development**

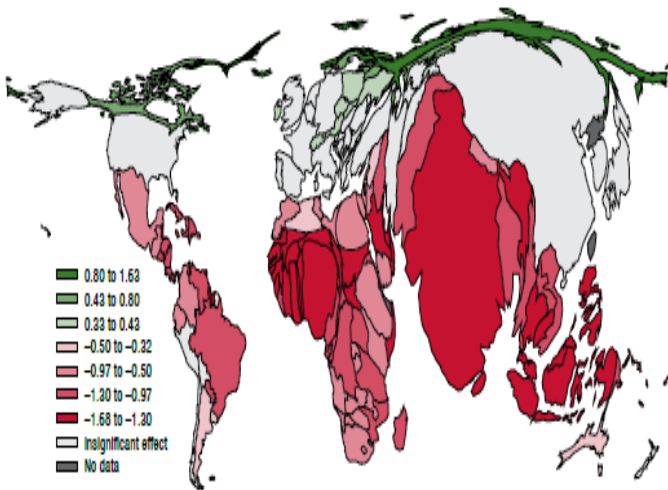
Geography of Climate Finance

Figure 23: Destination region of climate finance, by public/private (USD billion, 2019/2020 annual average)



Source: Climate Policy Initiative

Effect of 1°C rise on GDP per capita



History of Global Climate Finance

Copenhagen (COP15, 2009):

- Developed countries pledged to **mobilize \$100 billion annually by 2020** to support developing nations.
- The goal was to **help with both mitigation and adaptation efforts**.
- Funding was expected to come from **both public and private sources**.

Paris Agreement (COP21, 2015):

- Reaffirmed the **\$100 billion commitment** and extended it until **2025**.
- Introduced the goal of achieving a **balance between adaptation and mitigation finance**.
- Recognized the need for **increased finance post-2025** but did not specify amounts.

Glasgow Climate Pact (COP26, 2021):

- Developed countries **apologized for missing the \$100 billion target** and pledged to **double adaptation finance** by 2025.
- Announced a **\$40 billion adaptation finance target**—which has not yet **materialized**.

COP27 (2022) & COP28 (2023):

- Established a **Loss and Damage Fund** to compensate vulnerable countries.
- Recognized that climate finance must **increase beyond \$100 billion post-2025** but did not finalize a specific number.



The 100 billion Pledge

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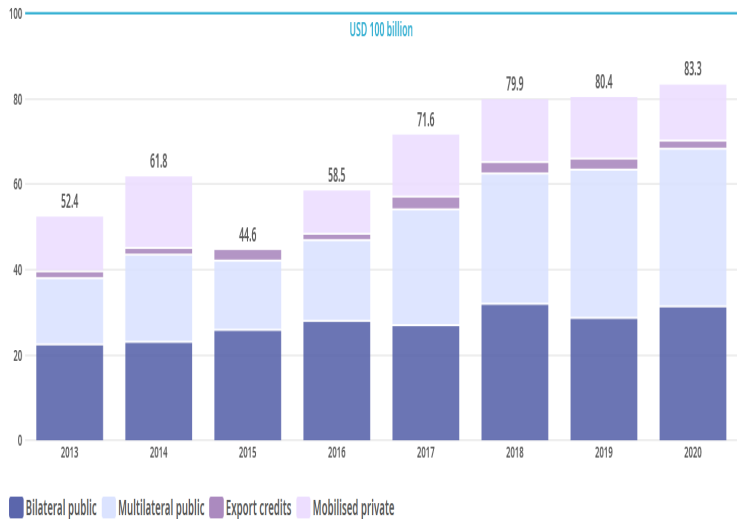


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- lower than anticipated mobilisation of *Private Finance*



Missing the 100 bn Target



Loss & Damages

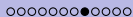
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- **Loss & Damage Fund** established in COP27 (2022)
 - ▶ Setting up a *Loss & Damage Facility* by COP28
- Mobilize International Finance & Invest on *Innovative Financial Solutions*

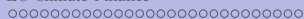
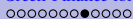
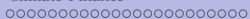
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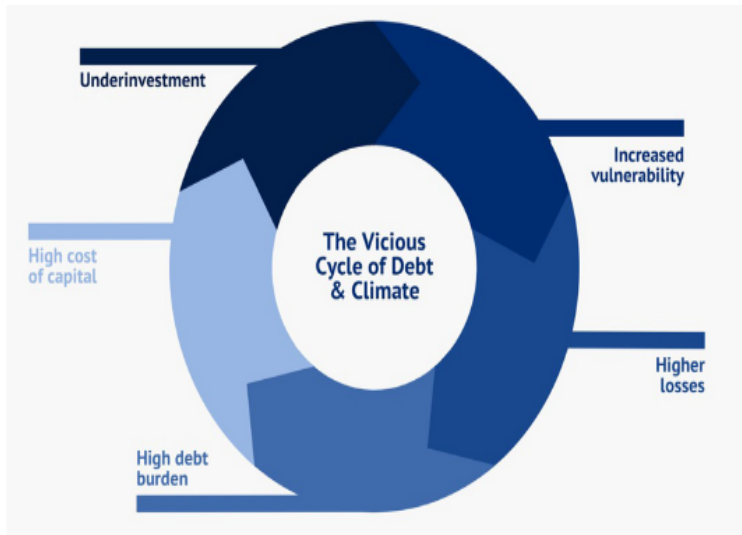
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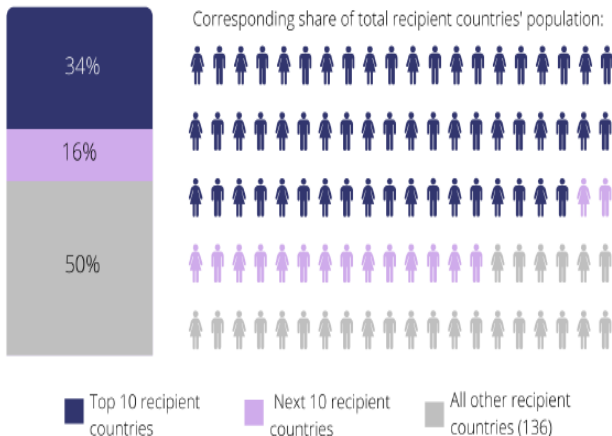
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Emphasis on concessional finance and new financial instruments
- IEA estimates: Clean energy investment must **reach \$4.5 trillion per year** by early 2030s
- Future negotiations will need to define mechanisms for disbursing the funds effectively and ensure that financial flows reach the *most vulnerable*

Vicious Cycle of Climate & Debt



Climate Finance Concentration



Note: This figure does not fully reflect developing countries' differences in terms of size, population, and other socio-economic conditions.

Source: Based on Biennial Reports to the UNFCCC, OECD DAC and Export Credit Group statistics, complementary reporting to the OECD.



Ecological Debt

Concept

Accumulated environmental damage and resource exploitation by the Global North impacting the Global South



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Accumulated environmental damage and resource exploitation by the Global North impacting the Global South

- Industrialised countries have benefited from the *overuse of the planet's resources* → debt to less developed nations.
- Unfair (historical and current) **trade practices, pollution, and resource extraction** contribute to this debt
- Recognizing ecological debt highlights the **need for reparations and just climate action**

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- **Equador Galabagos Bond (2023)**
 - ▶ **\$1.6 billion debt swap** replacing existing bonds with low-interest climate bonds
 - ▶ \$450 million over 18 years for marine conservation *saving 1.1 billion* in debt service repayments



Financing Adaptation is hard(er)

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- Returns are *uncertain and discounted* from deep in the future
- Adaptation projects can be **small-scale** (small municipalities and communities)
- Adaptation needs to shift from **reactive to anticipatory**
- Adaptation is context-specific, coupled with varying solutions and approaches

Barriers to Adaptation Finance

- **Economic and Financial Barriers**
 - ▶ Uncertain revenue streams in non-market sectors; High Competition for regional funding

- **Socio-cultural and Behavioral Barriers**
 - ▶ Social norms, cultural values, and individual behaviors

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- **Knowledge & Awareness Barriers**

- ▶ Lack of information, understanding, and expertise regarding climate risks and adaptation options

- **Political, Institutional and Governance Barriers**

- ▶ Policy frameworks, institutional arrangements, and governance structures

- **Technological Barriers**

- ▶ Inefficient/Absent innovation systems; Data gaps



Manifestation of Barriers

Access Financial Resources

Leverage Financial Resources

Economic and Market Barriers

Low levels of business sophistication and small size hinder access to financial capital for the private sector

Financial resources allocated to targets other than adaptation, for example high unemployment and the recent cost-of-living crisis

Socio-cultural and Behavioral Barriers

lack of recognition for the urgency of climate adaptation measures

Inadequate community engagement and behavioural lock-ins hamper the long-term viability of adaptation projects

Knowledge & Awareness Barriers

Poor identification of tailored funding opportunities and procedures

Lack of knowledgeable actors engaging in adaptation actions and managerial/informational shortcomings

Political, Institutional and Governance Barriers

Low effort from myopic regional & national governments

Governance failures result in the misdirection of scarce financial resources away from impactful adaptation projects

Technological Barriers

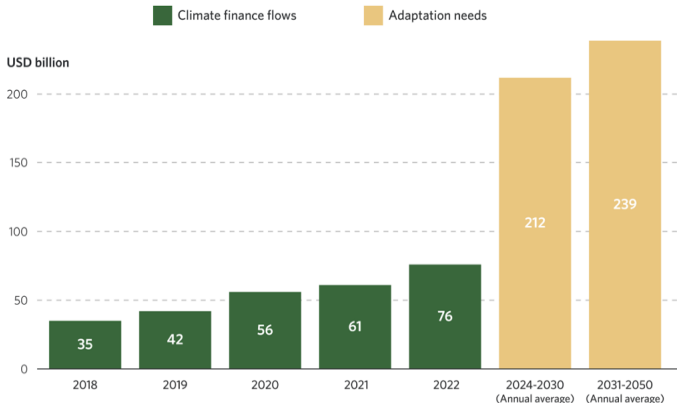
Lack of innovative firms/networks to design transformational adaptation solutions to attract capital

No functioning innovation systems and low inter-sectoral cooperation thwarts the efficiency and bankability of adaptation projects



EMDE Adaptation Finance Needs

Figure 2.3: Global adaptation finance flows vs. needs



Note: Measuring the adaptation gap is challenging both conceptually and quantitatively. These figures are likely underestimates as they only account for EMDE needs and many costs cannot be accurately measured. Over 2018 to 2022, EMDEs accounted for 92% of adaptation finance.

Source: Climate Policy Initiative



EU (non) Awareness

- More than 60% of Global Adaptation Finance comes from Public Sources
- There are **many different sources and instruments** that could theoretically be used for adaptation
- Cities and Regions require assistance to raise **Awareness**
- **Enabling Conditions** for different Sources of Finance need to be developed

Table 5 - Q. Which sources of adaptation financing have you used, do you intend to use, do you know or don't you know?

Sources of adaptation financing	I have used	I intend to use	I know	I don't know
Cohesion Policy Funds (ERDF, Interreg)	48%	26%	14%	11%
LIFE Programme	31%	31%	24%	14%
European Rural Development funds	22%	21%	30%	28%
Horizon Europe	25%	44%	20%	11%
Other EU funds	27%	26%	18%	29%
European Investment Bank financing	9%	12%	32%	47%
Private/commercial banking financing	8%	10%	31%	50%
National funds	62%	19%	11%	8%
Regional funds	52%	17%	12%	19%
Own local funds	56%	14%	10%	20%
Other	7%	12%	12%	69%

Source: [European Commission, 2023](#).



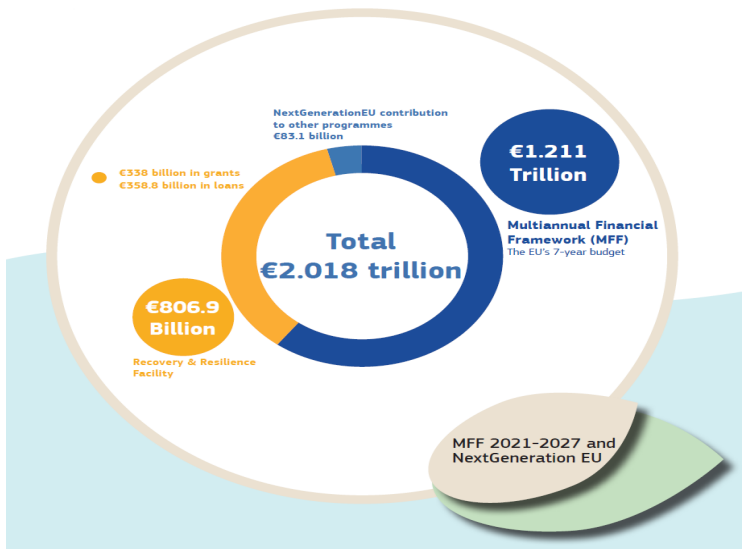
Financing the Green Transition in the EU

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Financing the Green Transition in the EU

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- **Public Investment**
 - ▶ 37% of the €672.5 billion *Recovery and Resilience Facility*
 - ▶ 30% of the long-term EU budget for 2021-2027
 - ▶ **European Investment Bank** - The EU **Green Bank**

Multiannual Financial Framework



Private Climate Finance EU





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- Financing Public & Private Sector
 - ▶ *Direct Loans* for large companies and public entities
 - ▶ *Framework Loans* for Climate Investment Portfolios
- *Technical Assistance*
 - ▶ Study the **needs** of Industries & Regions
 - ▶ Guide projects → access to financing
 - ▶ Mobilize *innovative* financial solutions



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- Leveraging **more than 372 billion €** of public and private investment through an EU *budgetary guarantee* of 26.2 billion €

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- At least 30% dedicated to **Climate Objectives**

InvestEU Pillars

① InvestEU Fund

- ▶ Main pillar to mobilise funds in support of investment by implementing partners
- ▶ Direct financing of eligible projects or *guarantees* to financial intermediaries → loans or equity

② InvestEU Advisory Hub

- ▶ Central *entry point* for project promoters and intermediaries seeking advisory support
- ▶ *Advisory support* for preparation, development, structuring and implementation of investment projects

③ InvestEU Portal

- ▶ *User-friendly database* bringing together investors and project promoters

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- Designed to strengthen economic, social and territorial **cohesion** in the EU enabling investments in a **smarter, greener, more connected and more social** Europe
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- Dedicated funding axis for *Regional Adaptation*
- Provides **guidance** on mainstreaming for *climate proofing*
- Specific set of outputs and results that have to be met as part of the programme

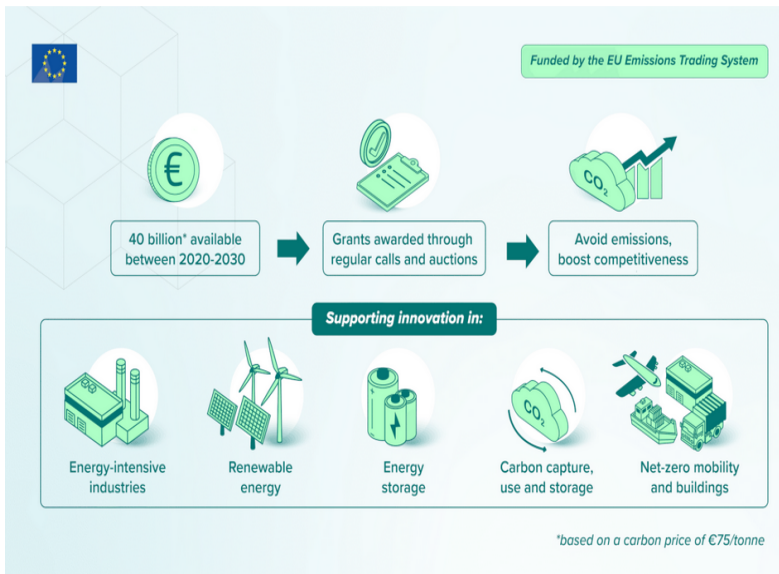
EU Innovation Fund

- Key instrument for financing Green Transition in *Industry and Energy*
Catalyses private investment in hydrogen, CCUS, renewables, battery storage
- Funded by the **Revenues of the EU ETS**
Auctioning 500 million EU ETS allowances
- Estimated **€40+ bn. available** over 2020–2030
Grants cover up to 60% of relevant capital and operating costs
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- 6 Projects in **Greece** → 542 mil. grants (CAPEX 1.2 bil.)
Ambitious **OLYMPUS project** on CCS

Innovation Fund Principles



LIFE Program I

- **The LIFE Program** is The EU's financial instrument supporting environmental, nature conservation, climate action and sustainable energy
- 2021-27 Budget: 5.43 Billion €
- Funding Projects in **4 Key Areas**
 - ① Nature and Biodiversity
 - ② Circular Economy and Quality of Life
 - ③ Climate Change Mitigation and Adaptation
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- European Commission *directly managed fund* through calls for proposals & tenders.



LIFE Program II

- **Eligible beneficiaries**



LIFE Program II

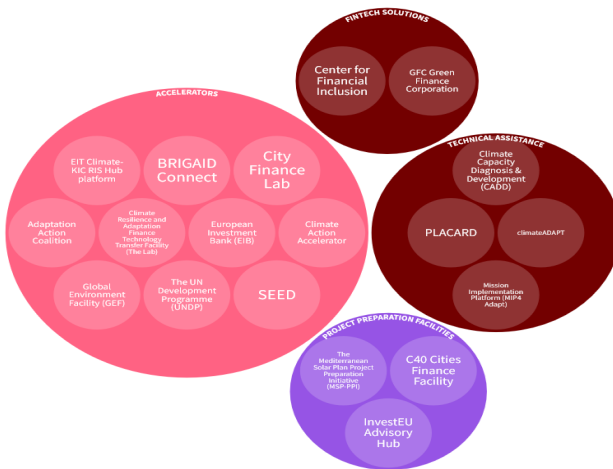
- **Eligible beneficiaries**
 - 1 Public or Private legal entities registered in the EU
 - 2 a non-EU country associated with the LIFE program
 - 3 a legal entity created under EU law or any international organisation

- **Financing**
 - ▶ Environment-specific and environment-integrated projects
 - ▶ *Technical assistance* for investment operations
 - ▶ Projects to improve *Governance* in support of its environmental objectives.

- **Instruments: Grants, Prizes & Procurement**



Climate Solutions Tools



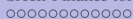
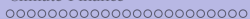


EIT Climate KIC

- **European Institute of Innovation & Technology (EIT)**
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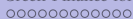
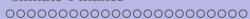
EIT Climate KIC

- **European Institute of Innovation & Technology (EIT)** is Europe's largest innovation network
- **EIT Climate Knowledge Innovation Community (KIC)** identifies and supports for CC Mitigation and Adaptation
 - ▶ *New Products and Services* related to CCA & CCM
 - ▶ Identify & Leverage **public & private funds**
→ Green Innovation
 - ▶ **ClimAccelerator** : Start-ups → sustainable Solutions
 - ▶ Encouraging *New Ideas* through **Climathons**



Mitigation Case Study: Net Zero Cities

- Part of **EU Mission 100 Climate Neutral Cities by 2030**

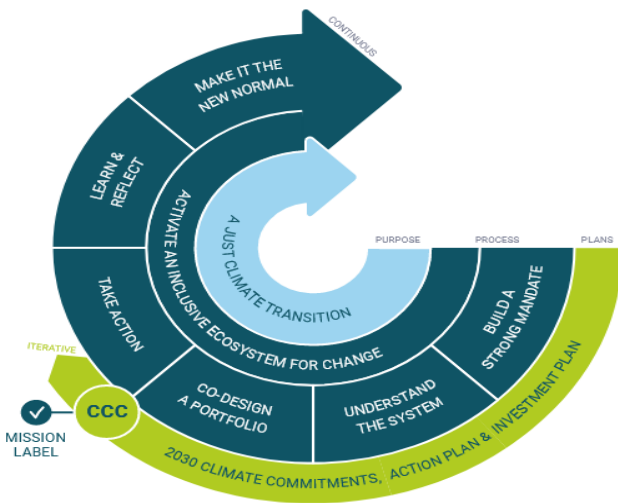


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- Advisory and Networking options for Cities to design **Action Plans** and **Investment Plans**

Climate Transition Journey - Climate neutral Cities





Financing Adaptation - Pathways2Resilience

- **Pathways2Resilience** is a flagship project of the EU Mission Adaptation

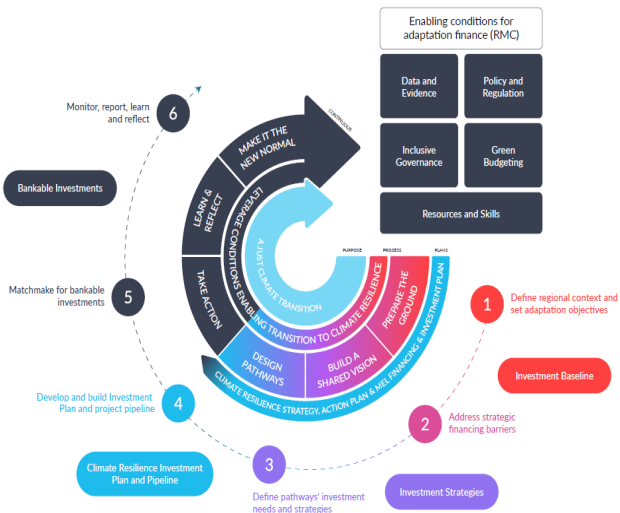
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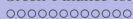
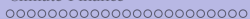
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- Integrates financial planning into the RRJ through the **Adaptation Investment Cycle (AIC)**

P2R Adaptation Investment Strategies Cycle



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- *Comprehensive yet Flexible* process designed in parallel to the RRJ or as a standalone process for regions with Adaptation Strategies



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- **6 phases**, supported by enabling conditions for adaptation finance
- From documenting Regional Investment Baseline to co-designing **Bankable Adaptation Projects**

Covenant of Mayors Financial Opportunities Tool

- **EU Covenant of Mayors** brings together **11,000+ local and regional authorities** committed to EU climate and energy goals
 - ▶ Voluntarily pledge to implement , climate adaptation and mitigation actions aligned with the EU Green Deal

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- The **Financing Opportunities Platform** is a *one-stop shop* to help local authorities **identify funding and financing solutions** for climate and energy projects

P2R Catalogue for Adaptation Finance

Excel tool of 57 sources.
78 instruments and 169 best practices.

Designed as a practical reference tool to support development of Investment Plan and bankable projects.

Provides detailed insights (e.g. what matters to particular sources, typical financing).



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- Establishment of **Climate Fund** fund mitigation and adaptation projects
- 50% from the **CO2 emissions tax on vehicles** with mechanical traction
 + 20% from **taxes on environmentally impactful facilities**

EU taxonomy for Sustainable Activities

- **EU taxonomy** is a cornerstone of the EU sustainable finance framework → Market Transparency
- Criteria for labeling activities as *Sustainable*



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- Criteria for labeling activities as *Sustainable*
- Common *science-based* classification of economic activities significantly contributing to **environmental objectives**

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Full transparency on how the bond proceeds are allocated through detailed reporting requirements
 - ▶ **External review**
 - ▶ **Supervision by the European Securities Markets Authority (ESMA)**
Ensure quality of services and protect investors

Just Transition to Net Zero

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 - ▶ Leave no one behind



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 - ▶ Leave no one behind
- Substantial *Trade-offs* associated with Net Zero Targets



Just Transition in the EU

- Integral Part of the [EU Green Deal](#)

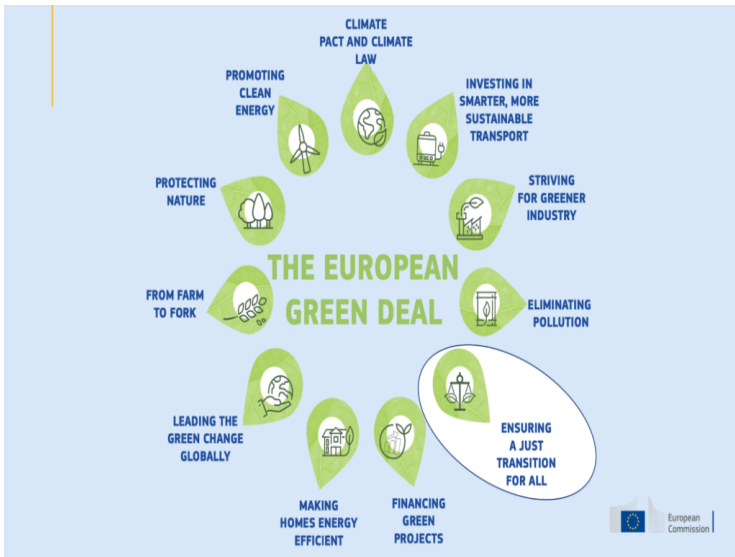
Just Transition in the EU

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- EU Just Transition → [Just Transition Mechanism](#)

Just Transition in the EU

- Integral Part of the **EU Green Deal**
- EU Just Transition → **Just Transition Mechanism**
 - ▶ Mobilises around **€55 billion** over 2021-2027 in the *most affected regions*
 - ▶ Alleviates the socio-economic impact of the Green Transition
 - ▶ Primarily aimed at **Carbon Regions** and workers in the Fossil Fuel Industry
 - ▶ ↑ Social Cohesion and ↓ Regional Disparities

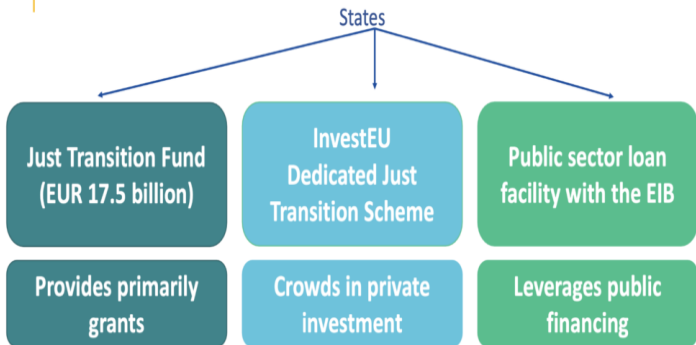
Just Transition in the EGD



EU Just Transition Mechanism

Just Transition Mechanism

to support and finance regions most exposed to transition challenges in all Member States



The JTM includes a governance framework centered on territorial just transition plans

Properties of Just Transition

① **Locally driven**

- ▶ Mobilize Local *Stakeholders*
- ▶ Strong mechanisms to ensure *social dialogue*

